# The effects of China's VAT enlargement reform on the income redistribution of urban households

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Using the 2007 input-output data and 2012 household survey data, this paper estimated the overall VAT and business tax burden of urban households in China on basis of the statutory tax rates, and then studied the redistribution effects of China's recent VAT enlargement reform. We found that this reform improved the redistribution effects of VAT and business tax mainly through lowering the average tax burden and reducing the inequality within the bottom-income group, but the inequality among different income groups was not reduced considerably. Based on a simulation analysis, we finally suggested the reduction of applicable rates on necessities to improve the redistribution effects of VAT more effectively.

Keywords: VAT enlargement, redistribution effects, general entropy index, input-output model

## 1. Introduction

China launched the pilot VAT enlargement reform in Shanghai with the new rules taking effect on Jan 1, 2012 in transportation and some selected modern service industries and then quickly expanded to other regions and industries. It is planned that the switch from the current dual GST (Goods and Service Tax) system, which levies VAT and business tax concurrently on sale of goods or provision of services, to a single GST system with only VAT levied will be finished by the end of 2015.

At present, most entities conducting various business operations in China should pay GST for their sale or business revenue. In general, sale of goods is subject to VAT and provision of services is subject to business tax before the VAT enlargement reform. Therefore, the two taxes are both widely based and contribute considerably to China's overall tax revenue. With the implementation of VAT enlargement reform, VAT has been levied in the pilot industries which are formerly subject to business tax. Since under China's VAT regime the final VAT payable is partly determined by the special invoice of the VAT already paid on purchased inputs, the fact that services or goods are liable to VAT or not will influence the tax burden of both their sellers and buyers. As such, the VAT enlargement reform will cause changes in the VAT and/or business tax

<sup>&</sup>lt;sup>1</sup> In 2013, the revenue from domestic VAT and business tax accounted for 26% and 16% of China's overall tax revenue respectively, which was ranked No.1 and No.3 among all taxes levied. Source:http://yss.mof.gov.cn/2013qgczjs/201407/t20140711 1111970.html



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(also referred to as "two taxes") burden of nearly every industry in the economy and undoubtedly further influences, which need thorough academic research.

This paper will mainly study the effects of the VAT enlargement reform on the income redistribution of China's urban households.

In theory, the GST is regarded as indirect tax levied on consumption. As for high-income households, the share of consumption expenditure in the overall income is relatively low, the GST burden of high-income households is typically lower than the low-income households, the redistribution effects of GST tend to be regressive. Based on this consideration, in order to improve the overall redistribution effects of China's taxation system, the ratio of indirect tax revenue to direct revenue should be lowered. Actually, the VAT enlargement reform is part of China's structural tax-cut package, namely, the tax burden of the pilot industries and other related industries should be lowered or at least remain the same. Therefore, we may expect the redistribution effects of the two taxes to be improved by this reform.

However, it is easier to achieve the above conclusions under an ideal regime where various goods and services are subject to a single GST and only one applicable rate. But in China, different goods or services are subject to different GSTs (VAT or business tax) at different rates, and additional exemption or reduced rates are applied to selected necessities, so we cannot simply ascertain the regressivity of VAT and business tax as a whole. With the VAT enlargement reform, though more services are subject to VAT, several important industries including construction, real estate, banking and insurance, etc. are still liable to business tax, two additional reduced rates (11% and 6%) are introduced, and the changes in tax burden varies drastically across industries. Therefore, the exact influence of the VAT enlargement reform on China's household income redistribution can only be determined through empirical study.

Concerning the burden or redistribution effects of indirect taxes, there has been much study in the literature. The methods adopted by the authors include micro simulation and general equilibrium analysis. Based on industry and household data, the micro simulation method is more suitable for figuring out the effects of the industry-related policy adjustments. In conducting research using this method, a key point is the estimation of the VAT and/or business tax included in the prices of the goods or services purchased by the households. Some studies directly take the statutory rates of VAT or business tax as the tax burden rates of the specific expenditure items of the households (Liu & Nie, 2004, 2009), others determine the tax burden of the household expenditure items through measuring the tax burden of various industries on the basis of input-output data and then matching the industries in the input-output table with the household expenditure items. Considering the fact that China levies VAT or business tax on different goods or services, and the applicable rates and credit rules varies across different taxable items even within the VAT regime, the method based on input-output data can achieve more accurate results.

<sup>&</sup>lt;sup>1</sup>This paper mainly considers the total tax burden of VAT and business tax or the sum of VAT burden and business tax burden.



However, in measuring the tax burden of each industry, earlier studies considered only the tax burden at the last stage in supplying the relevant goods and services, and ignored the taxes included in the prices of the inputs and shifted finally to the households (Tamaoka, 1994; Nie & Liu, 2009, 2010). More recent studies made important progress by including the input taxes in overall tax burden (Scutella, 1999; Nie & Yue, 2013). But since these analysesan are based on the data of collected tax revenue and lead to results reflecting the combined effects of tax system and tax administration, their method is still problematic for evaluating the effects of tax reform.

In this paper, using the 135-industry input-output table in 2007 published by the National Statistics Bureau of China, we try to estimate the burden of VAT and business tax for each industry according to statutory tax rates with full consideration of input taxes. Then, on the basis of the results and 2012 Urban Household Survey data, we measure the VAT and business tax burden of sample urban households before and after the VAT enlargement reform and derive the redistribution effects of this tax reform. With regard to the measure of redistribution effects of taxation, apart from adopting the traditional methods such as comparing the before-tax and after-tax burden and income shares of household groups of different income level, comparing the before-tax and after-tax gini coefficients, we also introduce the general entropy index with various sensitive parameters so as to disclose the structural influences of the VAT enlargement reform on household income redistribution. Since the whole estimation has been built on statutory tax rates, we finally simulate the redistribution effects of some typical VAT regimes, which may be helpful for the decision-making concerning future VAT reform.

Similar to the findings of other authors, our analysis also indicates the regressive effects of VAT and business tax as a whole. In addition to this, we find the VAT enlargement reform has improved the redistribution effects of the two taxes through lowering the average tax burden and narrowing the income gap "within" the low-income household group. Since this reform has not brought considerable tax-cut to the expenditure items which are particularly essential for the low-income households, the income gap "between" the household groups with different income levels are nearly unaffected. As such, the overall improvement of the redistribution effects is rather mild. Further simulation indicates the redistribution effects of VAT can be more effectively improved through lowering the tax burden on necessities.

The rest of this paper is arranged as follows: section 2 introduces the methodology and data, section 3 presents the results of our estimation for the redistribution effects of the VAT enlargement reform, section 4 conducts simulation analysis for the redistribution effects of some typical VAT regimes and section 5 concludes.

# 2. Methodology and data

# 2.1. Measuring the VAT and business tax burden of the households

Households are the final consumers of various goods and services. Due to the complicated



interaction of the industries in the economy, the output of every industry can be purchased by the households or become the intermediate input for producing the goods or services purchased by the households. Based on the assumption of forward tax shifting as frequently used in the literature, the taxes paid by the business operators of various industries finally shall be included in the prices of the goods or services purchased by the households. Therefore, in order to measure the VAT and business tax borne by the households, we need to estimate the effective rate of VAT and business tax as a whole for each industry. Here, by effective tax rate, we mean the ratio of VAT and business tax included in the price of the output of an industry to the price of the output of that industry.

According to the structure of the input-output table, we have

$$p_{i} = \sum_{i=1}^{n} a_{ii} \cdot p_{i} + v_{i}, j = 1, 2, \dots n$$
(1)

Where  $p_i$  denotes the price of the output of the jth industry,  $p_i$  denotes the price of the output of the *i*th industry,  $a_{ij}$  is direct consumption coefficient reflecting the consumed inputs from the *i*th industry per unit of the output of the jth industry. Therefore,  $\sum_{i=1}^{n} a_{ij} \cdot p_i$  represents the part of the output of the jth industry which is equivalent to the value of the intermediate inputs. In addition,  $v_i$  represents the value-added per unit of the output of the jth industry. Since the output of each industry is equal to the sum of value-added and the value of intermediate inputs, net production taxes (or the sum of VAT, business tax, consumption tax and other indirect taxes) is just a component of the value-added, and the inputs for each industry is just from the outputs of other industries, the value of the intermediate inputs of each industry shall include VAT and/or business tax as well. Therefore, the overall VAT and business tax included in the price of output of each industry shall be the sum of the two taxes directly paid by the sellers of the goods or services of that industry and the two taxes included in the prices of inputs of that industry. Let  $t_i$  denote direct effective tax rate, or the ratio of directly paid VAT and business tax to price of output of the jth industry,  $\tau_i$  denote indirect effective tax rate, or the ratio of VAT and business tax included in the inputs to price of output of the jth industry, and T<sub>i</sub> denote total effective tax rate which is the sum of direct effective tax rate and indirect effective tax rate, we can derive the three effective tax rates as follows.

On the basis of the VAT and business tax rules before and after the VAT enlargement tax reform, we can firstly get the direct effective tax rate for each industry. Let  $to_j$  denote the rate applied to the output of the jth industry, for the industries subject to business tax, we have

$$t_j = to_j \tag{2}$$

Where to, is just the statutory rate; for the industries subject to VAT, in general, we have

$$t_{j} = to_{j} - \sum_{i=1}^{n} a_{ij} \cdot ti_{i} - \sum_{i=1}^{n} k_{ij} \cdot ti_{i}$$
(3)



Where  $a_{ij}$  is direct consumption coefficient,  $k_{ij}$  reflects the equipment investment from the jth industry per unit of the output of the jth industry. Since the tax base of VAT is tax-exclusive price,  $to_j$  is changed to "statutory rate/(1+ statutory rate)";  $ti_j$  denotes the credit rate for the inputs from the ith industry, which is "statutory rate/(1+ statutory rate)" for inputs from industries subject to VAT, 13% for primary agricultural products produced by farmers, 7% for inputs from transportation industry before the reform and 0% for inputs from other industries subject to business tax.  $t_j$  is changed to 0 if  $t_j$ <0 or the output is subject to VAT but enjoys exemption, and is changed to 3% for software industry before the reform and leasing industry (in case of tangible movable property leasing) after the reform.

Secondly, on the basis of the direct effective tax rates and direct consumption coefficients of inputs, we can derive the amount of VAT and business tax included in the prices of inputs directly consumed by each industry per unit of output of that industry. Since these inputs are produced in turn by consuming the inputs from various industries, according to similar logic, we can further derive the amount of the two taxes included in the prices of inputs indirectly consumed. Let A denote thematrix of direct consumption coefficients, then the matrix of the first indirect consumption coefficients is  $A \times A$ , the matrix of the second indirect consumption coefficients is  $A \times A^k$ . Assume  $t = (t_1, t_2, ..., t_n)^1$ , which is the matrix of direct effective tax rates, and assume  $\tau = (\tau_1, \tau_2, ..., \tau_n)^1$ , which is the matrix of indirect effective tax rates, then we have

$$\tau = A' \cdot t + (A \times A)' \cdot t + (A \times A^2)' \cdot t + \dots + (A \times A^k)' \cdot t \tag{4}$$

Also assume  $T = (T_1, T_2, ..., T_n)^1$ , which is the matrix of total effective tax rates, then according to its definition, we have

$$T = t + \tau = (I + A + A \times A + A \times A^2 \dots + A \times A^k)' \cdot t \tag{5}$$

For  $k \rightarrow \infty$ , we can get the limit of T as

$$T = ((I-A)^{-1})' \cdot t \tag{6}$$

On the basis of the results above, by matching the input-output industries with the expenditure items of the households, we can get the effective tax rates of the items purchased by the households and then calculate the burden of VAT and business tax according to the actual expenditure of households.

<sup>&</sup>lt;sup>2</sup> See Appendix 1 for the derivation of equation (4).



<sup>&</sup>lt;sup>1</sup> The statutory rate for software industry before reform and tangible movable property leasing after reform is changed to 3% because the part of VAT that makes the actual burden exceed 3% can be refunded upon collection.

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## 2.2. Measuring the effects of VAT enlargement reform on income redistribution of households

We will evaluate the income redistribution effects of VAT and business tax by comparing the values of some inequality measures for household income before and after the levying of these two taxes. Here the household income means the annual per capita income of the sample households and the inequality measures include Gini coefficient and generalized entropy indexes.

The indicator of redistribution effects of taxation based on Gini coefficient is also called MT index, as it was initially put forward by Musgrave and Thin, two American scholars and could be expressed by the following formula:

$$MT = G_{v} - G_{v} \tag{7}$$

where  $G_x$  is Gini coefficient for before-tax income,  $G_y$  is Gini coefficient for after-tax income, and higher MT index means stronger redistribution effects. By decomposing the MT index, we can further analyze the horizontal equity effects and vertical equity effects of taxation and the influences of progressivity and average tax burden on the redistribution effects.

According to Kakwani (1984),

$$MT = (C_y - G_y) - \frac{tk}{1 - t}$$
 (8)

Where  $C_y$  is the concentration index for after-tax income ranked by before-tax income. Since  $G_y$ , the coefficient of after-tax income, is equivalent to the concentration index for after-tax income ranked by after-tax income,  $(C_y - G_y)$  reflects the impact of re-ranking of the household income due to taxation and is referred to as the horizontal equity effect.

The second term in the equation (8) measures the vertical equity effects, where t is the average tax burden and K is the progressivity index put forward by Kakwani, which can be calculated by using the following formula:

$$K=C_{r}-G_{y} \tag{9}$$

Where  $C_t$  is the concentration index for tax payable ranked by before-tax income. Since  $G_x$ , the coefficient of before-tax income, is equivalent to the concentration index for before-tax income ranked by before-tax income,  $(C_t - G_x)$  reflects the relative inequality of tax payable in comparison to the before-tax income.

Although Gini coefficient is frequently used as an inequality index that measures the income gap, it is not perfect. Suppos there is a pair of income distributions, x and y, x is more equitable than y only when x exceeds y in every point of the Lorenz Curve. Inequality indexes that are sensitive to the bottom, middle and top of the distribution curve should be considered together, rather than just the Gini coefficients of x and y.



The generalized entropy index put forward by Cowell (2011) is an inequality measure which contains a sensitivity parameter  $\theta$ . When  $\theta$  is given different values, the generalized entropy index is sensitive to the bottom, middle and top of the distribution curve respectively. So in this paper, we will try to refer to the idea of MT index to make further calculation of the income redistribution effects of taxation on the basis of the generalized entropy index.

RE, the income redistribution effect based on the generalized entropy index, can be calculated as:

$$RE = GE_{\theta}^{y} - GE_{\theta}^{y} \tag{10}$$

where  $GE_{\theta}^{x}$  is the generalized entropy index for before-tax income and  $GE_{\theta}^{y}$  is that for after-tax income. Larger value of RE indicates stronger redistribution effects of taxation, which is similar to MT index. Four important values, -1, 0, 1 and 2 of  $\theta$  are applied in the calculation in this paper. If the value of RE is larger when  $\theta$  equals 2, it indicates that the taxation is more effective in narrowing the income gap within the high-income group; on the contrary, if the value of RE is larger when  $\theta$  equals -1, the taxation is more effective in narrowing the income gap within the low-income group.

By decomposing the generalized entropy index, we can easily decompose the redistribution effects into the between-group effects and within-group effects and obtain more structural information.

#### 2.3. The data

The input-output data is from the 135-industry input-output table in 2007 published by the National Statistics Bureau of China. This table provides the most detailed input-output information with regard to industries. But according to the rules of VAT and business tax, there are still some cases where the products of a specific industry may be subject to different tax treatment. For instance, in the industry of "liquid milk and diary products manufacturing", the applicable VAT rate for "liquid milk" shall be 13% and for "diary products" shall be 17%; and in the industry of agriculture, the self-produced products by the farmers shall be exempt from the output VAT and deducted at the rate of 10% if purchased by other VAT payers, while other agricultural products shall be taxed and deducted both at the rate of 13%, etc. In order to make our estimation more accurate, we breakdown some of the industries in the current input-output table so as to achieve a new 149-industry input-output table (See Appendix 2 for detailed information).

The household income and expenditure data is from the 2012 Urban Household Survey Data provided by the National Statistics Bureau. The sample includes 11271 households from China's Liaoning, Sichuan, Guangdong provinces and Shanghai Municipality. The household consumption in the data is divided into 8 categories such as "food", "clothing", "residence", "household facilities and articles", "health", "traffic and communications", "education, culture and recreation", and "other goods and services". Each category is further broken



down into several sub-items. We try to match the input-output industry with the consumption items according to Urban Household Survey Manual and Category of Products for Statistics published by the National Statistics Bureau. However, since a specific consumption item in the Urban Household Survey Data may involve products from more than one industry, we have to breakdown some of the consumption items and allocate the consumption amounts among the related industries according to the nature of the goods or services involved (See Appendix 3 for detailed information).

Besides, in order to estimate the direct effective rate for each industry liable to VAT, we need the information about the equipment investment from other industries per unit of output of that industry, namely the  $k_{ij}$  in equation (3). Our data source for the equipment investment of each industry is the 2008 Fixed Assets Investment Yearbook (again adjusted according to the allocation rates in Appendix 2). We assume the equipment investment of the industry of "agriculture, forestry, husbandry and fishing" is from the industry of "agriculture, forestry, husbandry and fishingspecial equipment manufacturing" (the deducted rate is 13%), and the equipment investment of other industries is from the industry of other special equipment manufacturing (the deducted rate is 17%).

#### 3. Estimation results

# 3.1. The direct effective tax rates and total effective tax rates

We divide all the 149 industries into three categories, namely, the industry which is subject to VAT both before and after the VAT enlargement reform (VAT industry), the industry which is subject to business tax both before and after the VAT enlargement reform (BT industry) and the industry which is subject to business tax before the reform and VAT after the reform (Trial industry). Figure 1 illustrates the direct effective tax rates and total effective tax rates calculated according to the statutory rates of VAT and business tax before and after the reform respectively, where the industries are ranked according to the statutory rates before the reform.

Obviously, there exists a gap between the direct effective tax rates and total effective tax rates so that the amount of the two taxes included in the inputs constitutes an important component of the overall burden of the two taxes included in the prices of various goods or services. The VAT enlargement reform has brought tax-cut to all three categories of industries, especially in terms of the total effective tax rates. As for the difference among the industries, the tax burden of the "trial industry" changes more significantly and the tax burden of the "VAT industry" drops slightly more than the "BT industry". As for the differences within each category, the extents of tax-cut both within "BT industry" and within "VAT industry" are similar. But the extents of tax-cut within "Trial industry" vary dramatically, as the direct effective tax rates of some modern service industries dropped to 0 and those of post and some transportation industries are even higher after the tax reform.

In general, since the burden of VAT and business tax is lowered in most industries due to



the tax reform, the tax burden borne by the consumers of various goods and services shall be lower as well. Therefore, it is likely that the VAT enlargement reform can help to improve the redistribution effects of the two taxes. However, the tax-cut in most industries is only marginal, which may bring some doubts on this possible positive effect. Meanwhile, the variance in the total effective tax rates among industries is widened by the reform, which may make the burden of VAT and business tax depend more on the structure of consumption of the households. As such, the exact impact of the VAT enlargement reform on the income redistribution effects of the two taxes is rather unclear and should be determined by further serious analysis.

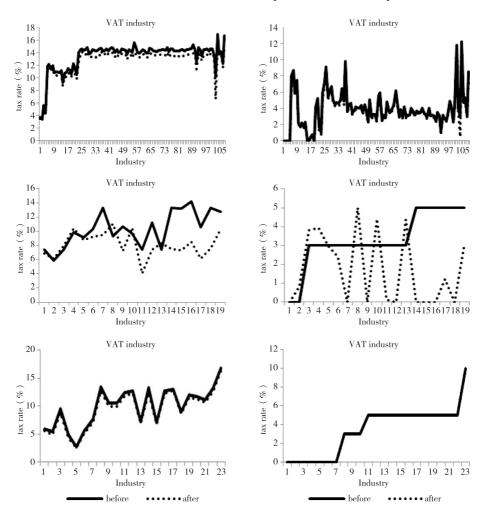


Figure 1. Total and direct effective tax rates of three categories of industries before and after the VAT enlargement reform

## 3.2. The effective tax rates of the household consumption on various goods and services

Table 1 reports the effective tax rates of major household consumption items before and



after the VAT enlargement reform. For each major consumption item, we adopt the weighted average of the effective tax rates of its sub-items. Actually, the effective tax rates for all the major consumption items have dropped after the reform with the tax reduction rate for "transportation and communications" highest and the tax reduction rate for "food" lowest. In terms of the absolute value of effective tax rate after reform, the lowest burden is for the "education, culture and entertainment services" and the highest burden is for the "household equipment and devices".

However, with regard to the consumption structure of the sample households, "food" and "residence" constitute more important consumption items for low-income households, while "household facilities and articles", "traffic and communications" and "education, culture and recreation" constitute more important consumption items for high-income households (See Figure 1). This means the direction of tax-cut caused by the VAT enlargement reform is not fully consistent to the improvement of the redistribution effects of the two taxes.

Table1

The effective tax rate of major consumption items before and after the reform (%)

| Itam                              | Effective     | e tax rate   | 0/ of dealing in toy rate |
|-----------------------------------|---------------|--------------|---------------------------|
| Item                              | Before reform | After reform | % of decline in tax rate  |
| Food                              | 11.5          | 11.0         | 4.4                       |
| Clothing                          | 14.6          | 13.9         | 5.3                       |
| Housing                           | 11.6          | 11.0         | 4.8                       |
| Household facilities and articles | 14.3          | 13.4         | 6.4                       |
| Health                            | 12.9          | 11.9         | 7.7                       |
| Traffic and communications        | 11.0          | 10.1         | 8.1                       |
| Education, culture and recreation | 10.6          | 10.0         | 5.6                       |
| Other goods and services          | 13.6          | 12.7         | 6.0                       |

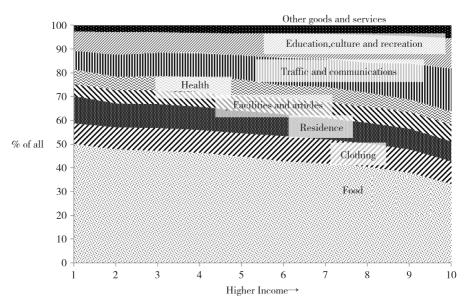


Figure 2. The consumption structure of 10 groups of households



## 3.3. The redistribution effects of VAT and business tax and the influence of the reform

Table 2 reports the calculated redistribution effects of VAT and business tax before and after the reform. In general, the redistribution effects of the two taxes are regressive both before and after the reform. But the reform has improved the redistribution effects of the two taxes by lowering the regressivity.

| Table 2  |
|--|
| Redistribution effects of VAT and business tax before and after the reform |

| Equity    | I                    | Before the reform    |         |                      | After the reform     |         | % of decline |
|-----------|----------------------|----------------------|---------|----------------------|----------------------|---------|--------------|
| Measure   | Before Tax<br>Income | Before Tax<br>Income | RE      | Before Tax<br>Income | Before Tax<br>Income | RE      | in RE        |
| $GE_2$    | 0.2605               | 0.2666               | -0.0061 | 0.2605               | 0.2660               | -0.0056 | 8.2%         |
| $GE_1$    | 0.1951               | 0.1991               | -0.0040 | 0.1951               | 0.1987               | -0.0036 | 10.0%        |
| $GE_0$    | 0.1904               | 0.1943               | -0.0039 | 0.1904               | 0.1939               | -0.0035 | 10.3%        |
| $GE_{-1}$ | 0.2535               | 0.2507               | 0.0028  | 0.2535               | 0.2492               | 0.0044  | 57.1%        |
| Gini      | 0.3331               | 0.3367               | -0.0035 | 0.3331               | 0.3364               | -0.0032 | 8.6%         |

However, when measuring on the basis of different inequality measures, we achieve quite different results for the impact of the reform on the redistribution effects of the two taxes. In particular, if we choose the generalized entropy index with  $\theta$  equal to -1 as the inequality measure, the redistribution effects of the two taxes become progressive both before and after the reform and the improvement of redistribution effects caused by the reform seems rather considerable. Therefore, we will try to make further analysis by decomposing the results in Table 2.

We firstly decompose the results achieved on the basis of Gini coefficient. As indicated in Table 3, in terms of both horizontal equity and vertical equity, the income gap of the sample households is widened by the "two taxes" but narrowed by the VAT enlargement reform. As for the vertical equity, since the percentage of reduction of the average tax rate is more than that of the regressivity, we can derive that the reform improved the redistribution effects of the two taxes mainly through lowering the overall tax burden instead of lowering the tax burden of the low-income households.

Table 3

Decomposition of the MT index for VAT and business tax before and after the reform

| Tax regime (1) | MT index (2) | Horizontal equity (3) | Vertical equity (4) | Progressivity (5) | Average tax rate (6) |
|----------------|--------------|-----------------------|---------------------|-------------------|----------------------|
| Before reform  | -0.00352     | -0.00133              | -0.00220            | -0.02562          | 0.08571              |
| After reform   | -0.00318     | -0.00117              | -0.00201            | -0.02506          | 0.08029              |
| % of change    | 9.7%         | 12.0%                 | 8.6%                | 2.2%              | 6.3%                 |

Note: (2)=(3)+(4),  $(4)=(5)\times(6)$ 



Secondly, we decompose the results achieved on the basis of generalized entropy index. Table 4 presents the decomposing of the before-tax income inequality of sample households and the redistribution effects of the two taxes on the basis of GE2 and GE-1 with G1 to G5 standing for five groups with household income from low to high. With regard to within-group effects, when measured on the basis of GE2, the redistribution effects of the two taxes are regressive for all the 5 groups and the reform just slightly reduces the regressivity; but when measured on basis of GE-1, the redistribution effects become progressive for two low-income groups (G1 and G3) and the reform significantly increases the progressivity. With regard to between-group effects, the redistribution effects of the two taxes are regressive on the basis of both GE2 and GE-1 and the reform slightly reduces the regressivity. As smaller value of  $\theta$  gives more weight to low-income groups, the overall redistribution effects of the two taxes are progressive when measured by GE-1 and the reform significantly increases the progressivity.

Therefore, the above inconsistency in the estimation of the redistribution effects of the two taxes is just due to the different sensitivity of different inequality measures to the structural features of income distribution. We can summarize the results in Table 4 as follows: (1) The "two taxes" has narrowed the income gap within the low-income groups but has not helped to narrow the income gap within the high-income groups and between the high-income and low-income groups; (2)The VAT enlargement reform further narrowed the income gap within the low-income groups but has not helped much in narrowing the income gap between household groups of different income levels.

Table 4
Breakdown of the redistribution effects before and after the reform (based on GE2 and GE-1)

|         |   |                       | GE2            |               |              | GE-1  |                       |                |               |              |  |
|---------|---|-----------------------|----------------|---------------|--------------|---|-----------------------|----------------|---------------|--------------|--|
| Group   | Ineq  | Inequality before tax |                | R             | RE           |   | Inequality before tax |                |               | RE           |  |
| Group   | $GE_{\boldsymbol{\theta}}^{\boldsymbol{x}}$ | Weight                | Contribution%) | Before reform | After reform | $GE_{\boldsymbol{\theta}}^{\boldsymbol{x}}$ | Weight                | Contribution%) | Before reform | After reform |  |
| (1)     | (2)   | (3)                   | (4)            | (5)           | (6)          | (7)   | (8)                   | (9)            | (10)          | (11)         |  |
| G1      | 0.0394                                      | 0.1407                | 0.0043         | -0.0021       | -0.0019      | 0.1078                                      | 2.6663                | 0.227          | 0.0149        | 0.0159       |  |
| G2      | 0.0043                                      | 0.3779                | 0.0013         | -0.0013       | -0.0011      | 0.0044                                      | 1.6268                | 0.0056         | -0.0020       | -0.0017      |  |
| G3      | 0.0036                                      | 0.6878                | 0.0019         | -0.0015       | -0.0014      | 0.0036                                      | 1.2057                | 0.0034         | 0.0008        | 0.0029       |  |
| G4      | 0.0049                                      | 1.2730                | 0.0048         | -0.0013       | -0.0012      | 0.0049                                      | 0.8863                | 0.0034         | -0.0017       | -0.0015      |  |
| G5      | 0.1044                                      | 4.2148                | 0.3377         | -0.0035       | -0.0031      | 0.0566                                      | 0.4871                | 0.0217         | -0.0047       | -0.0039      |  |
| Between | 0.1694                                      |                       | 0.6501         | -0.0020       | -0.0019      | 0.1873                                      |                       | 0.7389         | -0.0034       | -0.0032      |  |
| Total   | 0.2605                                      |                       | 1              | -0.0061       | -0.0056      | 0.2535                                      |                       | 1              | 0.0028        | 0.0044       |  |

Note: (4)=(2)×(3)×100%, (9)=(7)×(8)×100%, where(3) and (8) represent the weights assigned to each group. Assume the average income of the ith group is  $\overline{y}_{i}$ , the overall average income is  $\overline{y}$ , the ratio of the population of the ith group to the overall population is  $m_i$ , the weight is  $W_i$ , then  $w_i = m_i (\overline{y}_i / \overline{y})^{\theta}$ .



We also show the average burden of the "two taxes" of household groups of different income levels before and after the reform in Table 5.It is clear that the reform has lowered the tax burden of the household groups of all income levels, and the lower-income groups got more tax reduction. But apart from the household group with the lowest income level, most household groups got similar tax reduction. This is consistent to the above structural features of the impact of the reform on the redistribution effects of the two taxes.

Table 5
The average tax burden of 10 groups of households before and after the reform

| Group | Before | After | Tax cut | Group | Before | Before | Tax cut |
|-------|--------|-------|---------|-------|--------|--------|---------|
| 1     | 9.86   | 10.44 | -0.58   | 6     | 7.52   | 7.96   | -0.44   |
| 2     | 8.02   | 8.48  | -0.47   | 7     | 7.32   | 7.75   | -0.43   |
| 3     | 7.95   | 8.42  | -0.47   | 8     | 7.26   | 7.69   | -0.42   |
| 4     | 7.79   | 8.25  | -0.46   | 9     | 7.49   | 7.92   | -0.44   |
| 5     | 7.69   | 8.14  | -0.46   | 10    | 7.11   | 7.53   | -0.41   |

Note: Tax burden= VAT and business tax burden/ Household income.

# 4. Simulation of the redistribution effects of different VAT regimes

So far, our analysis indicates the positive impact of VAT and business tax on narrowing the income gap within low-income groups. But since this positive impact is quite limited, in general, the redistribution effects of VAT and business tax are still regressive when measured on the basis of Gini coefficient and several other inequality measures. Meanwhile, the VAT enlargement reform has improved the redistribution effects of the two taxes, but the improvement is quite limited as well.

According to China's 12<sup>th</sup> five-year plan, the VAT enlargement reform will continue and finally subject all the goods and services to VAT, but the rules for several industries which currently are still liable to business tax are still under discussion and the overall VAT system need to be streamlined after the reform. Therefore, we will try to estimate the desirable VAT statutory rates for the industries subject to business tax at present (or future pilot industries) and further simulate the redistribution effects of several alternative VAT regimes so as to provide references for the future VAT adjustments.

For the purpose of tax neutrality, the statutory VAT rates should be as few as possible. So the VAT rates applicable to the future pilot industries should be selected just from 17%, 13%, 11% and 6% which are the current VAT statutory rates for general taxpayers. Since the VAT enlargement reform requires "stable tax-cut" for the pilot industries, we just calculate the direct effective tax rates for the future pilot industries on the basis of each of the 4 possible statutory VAT rates, and for each industry, we choose the rate which leads to the lowest positive tax-cut as



the desirable statutory rate (See Table 6). Apart from the traditional tax-exempt industries such as education, heath, our desirable statutory rates for the industries such as banking, securities and real estate are 6%, for other industries are 11%, 13% or even 17%, and can get tax reduction rate of as high as 20% for most industries.

Based on the above desirable statutory VAT rates for the future pilot industries, we give the measure of the redistribution effects of the new VAT regime. Meanwhile, we also examine four alternative regimes which are likely to improve the redistribution effects of VAT, namely: (1) VAT with overall rate reduction. Under this regime, the statutory rates of all items (excluding those exempt under former VAT and business tax rules) are reduced to 13% or 11%. (2)VAT with selected rate reduction. Under this regime, the necessities (or the items currently subject to VAT at the rate of 13% and accounting for more proportion in the consumption of low-income households) are taxed at lower statutory rate of 6% or exempt.

Table 6
The desirable statutory VAT rates for future trial industries(%)

| Y 1 4  | VAT  |                                      | effective<br>rate | Tax-cut  | T., J.,                                    | VAT           | Direct e     |          | Tax- |
|--|------|--------------------------------------|-------------------|----------|--|---------------|--------------|----------|------|
| Industry   | rate | rate Before After rate reform reform |                   | Industry | rate                                       | Before reform | After reform | cut rate |      |
| Entertainment                                      | 17   | 10                                   | 7.5               | 25.2     | Other services                             | 13            | 5            | 3.5      | 30.7 |
| Leasing(other than movable property)               | 13   | 5                                    | 3.2               | 35.9     | Culture and Arts (non-<br>exempt item)     | 11            | 3            | 2.5      | 16.4 |
| Hoteling   | 13   | 5                                    | 4.1               | 17.8     | Sports                                     | 11            | 3            | 1.6      | 45.2 |
| Catering   | 13   | 5                                    | 3.6               | 28.1     | Construction                               | 13            | 3            | 1.2      | 59.5 |
| Insurance  | 11   | 5                                    | 3.0               | 40.8     | Education                                  | 0             | 0            | 0.0      | -    |
| Tourism  | 13   | 5                                    | 3.9               | 22.0     | Health                                     | 0             | 0            | 0.0      | -    |
| Real estate  | 6    | 5                                    | 3.5               | 30.0     | Social security                            | 0             | 0            | 0.0      | -    |
| Environmental management                           | 13   | 5                                    | 3.1               | 37.4     | Social welfare                             | 0             | 0            | 0.0      | -    |
| Public facilities management                       | 13   | 5                                    | 2.8               | 44.7     | Agricultural Services                      | 0             | 0            | 0.0      | -    |
| Banking, securities and other financial activities | 6    | 5                                    | 3.8               | 23.6     | Public management and social organizations | 0             | 0            | 0.0      | -    |
| Water conservancy management                       | 11   | 5                                    | 4.7               | 5.3      | Culture and Arts (exempt)                  | 0             | 0            | 0.0      | -    |
| Household services                                 | 11   | 5                                    | 4.1               | 17.8     |  |               |              |          |      |

As indicated in Table 7, given the stable tax-cut for the future pilot industries, finally the VAT enlargement reform will only slightly improve the redistribution effects of the two taxes. As for future VAT adjustments, in comparison to overall tax reduction, granting greater tax relief to necessity items will improve the redistribution effects of VAT more effectively.



|    | Regime    | Current |             | VAT with overa  | all rate reduction | VAT with selected rate reduction |           |  |
|----|-----------|---------|-------------|-----------------|--------------------|----------------------------------|-----------|--|
| RE |           | VAT/BT  | enlargement | enlargement 13% |                    | 6%                               | exemption |  |
|    | $GE_2$    | -0.0056 | -0.0054     | -0.0037         | -0.0032            | -0.0029                          | -0.0024   |  |
|    | $GE_1$    | -0.0036 | -0.0035     | -0.0024         | -0.0022            | -0.0019                          | -0.0015   |  |
| RE | $GE_0$    | -0.0035 | -0.0033     | -0.0023         | -0.0020            | -0.0017                          | -0.0013   |  |
|    | $GE_{-1}$ | 0.0044  | 0.0043      | 0.0075          | 0.0081             | 0.0083                           | 0.0088    |  |
|    | Gini      | -0.0032 | -0.0030     | -0.0022         | -0.0020            | -0.0017                          | -0.0014   |  |

Table 7
Simulated redistribution effects of typical GST regimes

### 5. Conclusions

On the basis of the input-output table and urban household survey data, this paper studied the impact of China's recent VAT enlargement reform on the redistribution effects of VAT and business tax as a whole.

We derive the method to measure the full burden of VAT and business tax included in the prices of goods and services purchased by households on the basis of the statutory rates of the two taxes. It is found that the reform only slightly lowered the tax burden of purchasing the goods and services from most industries, and has not brought more tax-cut for such items as "food", which are more important in the consumption structure of low-income households. This reflects the fact that narrowing income gap is not main and direct purpose of the reform.

But the reform still influences the income distribution of the urban households. The analysis based on most inequality measures indicates the reform has improved the redistribution effects of VAT and business tax. In contrast, according to several authors, though having taken the narrowing of income gap as the main target, China's adjustments of Individual Income Tax system in 2011 just weakened the redistribution effects of that tax. So the positive effects of VAT enlargement reform on income redistribution are worth of due attention.

According to further decomposing analysis, instead of lowering the tax burden of low-income households, the VAT enlargement reform has actually improved the redistribution effects of the "two taxes" through reducing the tax burden of all the households. Moreover, the reform has narrowed the income gap within the low-income groups, but failed to narrow the income gap between groups of different income levels. This means there is still considerable space for strengthening the income redistribution through future adjustments of the VAT system.

In order to find the VAT regime that has stronger redistribution effects, we estimate the desirable statutory VAT rates for future pilot industries, and partly based on which simulate the redistribution effects of various VAT regime. The results suggest the regime granting greater tax relief to necessity items will improve the redistribution effects of VAT more effectively.



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## Appendix 1

The indirect effective tax rate of a specific industry is the VAT and business tax included in the prices of inputs directly and indirectly consumed per unit of output of that industry.

We first consider the VAT and business tax included in the prices of inputs directly consumed. Assume there are n industries in the economy, then according to the definition of direct consumption coefficient, we have

$$A = \begin{pmatrix} a_{11} & a_{12} & \cdots & a_{1n} \\ a_{21} & a_{22} & \cdots & a_{2n} \\ a_{n1} & a_{n2} & \cdots & a_{nn} \end{pmatrix}$$

$$(11)$$

where  $a_{ij}$  represents the quantity of inputs from the *i*th industry per unit of output of the *j*th industry. And according to the definition of the matrix of direct effective tax rates, we have

$$t = \begin{pmatrix} t_1 \\ t_2 \\ \vdots \\ t_n \end{pmatrix} \tag{12}$$

where  $t_i$  represents the direct effective tax rate of the *i*th industry. Therefore, the VAT and business tax included in the prices of inputs directly consumed by the *j*th industry is

$$t0_{j} = a_{1j} \cdot t_{1} + a_{2j} \cdot t_{2} + \dots + a_{nj} \cdot t_{nn}$$

$$(13)$$

Assume the matrix of effective tax rates for direct consumption is  $t0=(t0_1, t0_2, ..., t0_n)'$ , then

$$t0=A'\cdot t \tag{14}$$

Secondly, we consider the VAT and business tax included in the prices of inputs indirectly consumed. With regard to the inputs from various industries directly consumed by the jth industry, each unit is produced by consuming the inputs from other industries as well, and the prices of the inputs shall still include VAT and business tax. Based on the direct consumption coefficient matrix, we can derive the inputs from the ith industry indirectly consumed by the jth industry for the first time as  $a_{1j} \cdot a_{i1} + a_{2j} \cdot a_{i2} + ... + a_{nj} \cdot a_{in}$ , so the included two taxes shall be

$$t1_{j} = (a_{1j} \cdot a_{11} + a_{2j} \cdot a_{12} + \dots + a_{nj} \cdot a_{1n}) \cdot t_{1} + (a_{1j} \cdot a_{21} + a_{2j} \cdot a_{22} + \dots + a_{nj} \cdot a_{2n}) \cdot t_{2} + \dots + (a_{1j} \cdot a_{n1} + a_{2j} \cdot a_{n2} + \dots + a_{nj} \cdot a_{nn}) \cdot t_{n}$$

$$(15)$$



Let t1 denote the matrix of effective tax rates for the first indirect consumption, and  $t1=(t1_1, t1_2, ..., t1_n)'$ , then from equation (15)we can get

$$t1 = (A \times A)' \cdot t \tag{16}$$

Similarly, let tk denote the matrix of effective tax rates for the kth indirect consumption, we have

$$tk = (A \times A^k)' \cdot t \tag{17}$$

Therefore, we get

$$\tau = A' \cdot t + (A \times A)' \cdot t + (A \times A^2)' \cdot t + \dots + (A \times A^k)' \cdot t \tag{18}$$

Appendix 2

Industries in the input-output table and their statutory tax rates

|          |             | Alloca-   |          | Alloca        | Tax r      | ate           |              |
|----------|-------------|---|----------|---------------|------------|---------------|--------------|
| Tax      | Rule        | Industry  | New code | Original code | tion rate1 | Before reform | After reform |
|          | exempt      | Farming, forestry, animal husbandry and fishery (by farmers)  | 136-139  | 001-004       | 0.20       | 0             | 0            |
|          |             | Farming, forestry, animal husbandry and fishing (non-farmers)   | 001-004  | 001-004       | 0.80       | 0.13          | 0.13         |
|          |             | Grain grinding  | 011      | 011           | 1.00       | 0.13          | 0.13         |
|          |             | Forage processing   | 012      | 012           | 1.00       | 0.13          | 0.13         |
|          |             | Vegetable oil refining  | 013      | 013           | 1.00       | 0.13          | 0.13         |
|          |             | Food processing (Rare)  | 015-017  | 015-017       | 0.50       | 0.13          | 0.13         |
|          |             | Liquid milk and Diary<br>Products manufacturing<br>(Liquid Milk)  | 143      | 019           | 0.50       | 0.13          | 0.13         |
|          |             | Fertilizer manufacturing  | 040      | 040           | 1.00       | 0.13          | 0.13         |
| VAT      |             | Pesticide manufacturing   | 041      | 041           | 1.00       | 0.13          | 0.13         |
| industry | Low<br>Rate | Manufacturing of special<br>purpose machinery for<br>agriculture, forestry, animal<br>husbandry and fishery | 071      | 071           | 1.00       | 0.13          | 0.13         |
|          |             | Production and supply of electric power and heat power (Heat power)   | 144      | 092           | 0.20       | 0.13          | 0.13         |
|          |             | Production and distribution of gas  | 093      | 093           | 0.20       | 0.13          | 0.13         |
|          |             | Production and distribution of water  | 094      | 094           | 0.20       | 0.13          | 0.13         |
|          |             | Broadcasting, movies,<br>televisions and audiovisual<br>activities (Audiovisual<br>activities)              | 148      | 131           | 0.20       | 0.13          | 0.13         |



|                 |                    |  |  |                                       | Alloca-    | Tax           |                 |
|-----------------|--------------------|--|--|---------------------------------------|------------|---------------|-----------------|
| Tax 1           | Rule               | Industry   | New code                               | Original code                         | tion rate1 | Before reform | After<br>reform |
|                 |                    | Journalism and publishing  | 130                                    | 130                                   | 0.90       | 0.13          | 0.13            |
|                 |                    | Sugar manufacturing  | 014                                    | 014                                   | 1.00       | 0.17          | 0.17            |
|                 |                    | Food processing (cooked)   | 140-142                                | 015-017                               | 0.50       | 0.17          | 0.17            |
|                 |                    | Liquid milk and diary<br>products manufacturing<br>(diary products)  | 019                                    | 019                                   | 0.50       | 0.17          | 0.17            |
|                 |                    | Mining   | 006-010                                | 006-010                               | 1          | 0.17          | 0.17            |
| VAT<br>industry | Stand-<br>ard rate | Manufacturing of other products  | 018, 020-<br>039, 042-<br>070, 072-091 | 018, 020-039,<br>042-070, 072-<br>091 | 1.00       | 0.17          | 0.17            |
|                 |                    | Computer services (repair)   | 146                                    | 146                                   | 0.20       | 0.17          | 0.17            |
|                 |                    | Production and supply of<br>electric power and heat<br>power (Electric power)                                | 092                                    | 092                                   | 0.80       | 0.17          | 0.17            |
|                 |                    | Wholesale and retail trades  | 108                                    | 108                                   | 1.00       | 0.17          | 0.17            |
|                 |                    | Software industry  | 107                                    | 107                                   | 1.00       | 0.173         | 0.06            |
|                 |                    | Transportation   | 096-101                                | 096-101                               | 1.00       | 0.03*2        | 0.11            |
|                 |                    | Loading, unloading, portage and other transport services   | 102                                    | 102                                   | 1.00       | 0.03*         | 0.06            |
|                 | Storage            | 103  | 103                                    | 1.00                                  | 0.05*      | 0.06          |                 |
|                 | Post               | 104  | 104                                    | 1.00                                  | 0.03*      | 0.11          |                 |
| Trial in        | ndustry            | Telecom and other<br>information transmission<br>services (high-level<br>services)                           | 105                                    | 105                                   | 0.50       | 0.03*         | 0.06            |
|                 |                    | Telecom and other<br>information transmission<br>services (basic services)                                   | 145                                    | 105                                   | 0.50       | 0.03*         | 0.11            |
|                 |                    | Computer services (other than repair)  | 106                                    | 106                                   | 0.80       | 0.05*         | 0.06            |
|                 |                    | Leasing  | 114                                    | 114                                   | 1.00       | 0.05*         | 0.17            |
|                 |                    | Business services  | 115                                    | 115                                   | 1.00       | 0.05*         | 0.06            |
|                 |                    | Research and Experimental Development  | 117                                    | 117                                   | 1.00       | 0*            | 0.06            |
|                 |                    | Professional technical services  | 118                                    | 118                                   | 1.00       | 0.05*         | 0.06            |
| Trial in        | ndustry            | Science and technology exchanges and promotion   | 119                                    | 119                                   | 1.00       | 0*            | 0.06            |
|                 |                    | Geological Prospecting   | 120                                    | 120                                   | 1.00       | 0.05*         | 0.06            |
|                 |                    | Broadcasting, movies,<br>televisions and audiovisual<br>activities (Broadcasting,<br>movies and televisions) | 131                                    | 131                                   | 0.80       | 0.03*         | 0.06            |



|           |  |          |               | Alloca-    | Tax           |             |
|-----------|--|----------|---------------|------------|---------------|-------------|
| Tax Rule  | Industry   | New code | Original code | tion rate1 | Before reform | Aft<br>refo |
|           | Services in support of agriculture                 | 005      | 005           | 1.00       | 0.05*         | 0.0         |
|           | Construction                                       | 095      | 095           | 1.00       | 0.03*         | 0.0         |
|           | Hoteling   | 109      | 109           | 1.00       | 0.05*         | 0.0         |
|           | Catering   | 110      | 110           | 1.00       | 0.05*         | 0.0         |
|           | Banking, securities and other financial activities | 111      | 111           | 1.00       | 0.05*         | 0.0         |
|           | Insurance  | 112      | 112           | 1.00       | 0.05*         | 0.0         |
|           | Real estate  | 113      | 113           | 1.00       | 0.05*         | 0.0         |
|           | Leasing  | 114      | 114           | 0.50       | 0.05*         | 0.0         |
|           | Tourism  | 116      | 116           | 1.00       | 0.05*         | 0.0         |
|           | Water conservancy<br>management                    | 121      | 121           | 1.00       | 0.05*         | 0.0         |
| BT-       | Environment management                             | 122      | 122           | 1.00       | 0.05*         | 0.0         |
| Indus_try | Public facilities management                       | 123      | 123           | 1.00       | 0.05*         | 0.0         |
|           | Household services                                 | 124      | 124           | 1.00       | 0.05*         | 0.0         |
|           | Other services                                     | 125      | 125           | 1.00       | 0.05*         | 0.0         |
|           | Education  | 126      | 126           | 1.00       | 0*            | 0:          |
|           | Health   | 127      | 127           | 1.00       | 0*            | 0:          |
|           | Social security                                    | 128      | 128           | 1.00       | 0*            | 0:          |
|           | Social welfare                                     | 129      | 129           | 1.00       | 0*            | 0:          |
|           | Sports activities                                  | 133      | 133           | 1.00       | 0.03*         | 0.0         |
|           | Entertainment                                      | 134      | 134           | 1.00       | 0.14*         | 0.1         |
|           | Public management and social organization          | 135      | 135           | 1.00       | 0*            | 0:          |
|           | Cultural and art activities (non-exempt items)     | 149      | 132           | 0.80       | 0.03*         | 0.0         |
|           | Cultural and art activities (exempt items)         | 132      | 132           | 0.20       | 0*            | 0:          |

Note: 1. Allocation rate=input (output) of new code/input (output) of original code. 2. The mark "\*" represents rate of business tax. 3. The rate for software industry before reform and tangible movable property leasing after reform is 3% because the part of VAT that makes the actual burden exceed 3% can be refunded upon collection. 4. The applicable rate for entertainment industries ranges from 5% to 20%, so we adopt the middle level of 10%.

**Appendix 3**Matching of the consumption items with industries

| No. | Consumption item         | Industry                | Code | Allocation rate1 |
|-----|--------------------------|-------------------------|------|------------------|
| 1   | Rice                     | Grain grinding          | 011  | 1                |
| 2   | Flour                    | Grain grinding          | 011  | 1                |
| 3   | Other grain and products | Grain grinding          | 011  | 0.5              |
| 4   | Other grain and products | Fast food manufacturing | 018  | 0.5              |



| No.      | Consumption item                     | Industry   | Code       | Allocation rate1 |
|----------|--------------------------------------|--|------------|------------------|
| 5        | Starch and patatos                   | Agriculture  | 001        | 0.45             |
| 6        | Starch and patatos                   | Other foods processing                                     | 017        | 0.45             |
| 7        | Starch and patatos                   | Grain grinding   | 011        | 0.1              |
| 8        | Dry beans and bean products          | Other foods processing                                     | 017        | 0.5              |
| 9        | Dry beans and bean products          | Agriculture  | 001        | 0.5              |
| 10       | Edible vegetable oil                 | Vegetable oil refining                                     | 013        | 1                |
| 11       | Edible animal oil                    | Other foods processing                                     | 017        | 1                |
| 12       | Meat                                 | Slaughtering and meat processing                           | 015        | 1                |
| 13       | Poultry                              | Animal husbandry   | 003        | 0.5              |
| 14       | Poultry                              | Slaughtering and meat processing                           | 015        | 0.5              |
| 15       | Egg                                  | Animal husbandry   | 003        | 1                |
| 16       | Egg products                         | Other foods processing                                     | 017        | 1                |
| 17       | Aquatic products                     | Fishery  | 004        | 0.5              |
| 18       | Aquatic products                     | Aquatic product processing                                 | 016        | 0.5              |
| 19       | Fresh vegetables                     | Agriculture  | 001        | 1                |
| 20       | Dried vegetables                     | Agriculture  | 001        | 1                |
| 21       | Vegetable products                   | Other foods processing                                     | 017        | 1                |
| 22       | Flavorings                           | Flavoring and ferment product manufacturing                | 020        | 1                |
|          | _                                    |  |            |                  |
| 23       | Sugar                                | Sugar manufacturing  | 014        | 1                |
| 24       | Tobacco                              | Tobacco manufacturing                                      | 024        | 1                |
| 25       | Wine                                 | Alcohol and wine manufacturing                             | 022        | 1                |
| 26       | Drinks                               | Soft drinks and purified tea processing                    | 023        | 1                |
| 27       | Fresh fruit                          | Agriculture  | 001        | 1                |
| 28       | Fresh melon                          | Agriculture  | 001        | 1                |
| 29       | Other fruits and melons and products | Agriculture  | 001        | 0.5              |
| 30       | Other fruits/melons and products     | Other foods processing                                     | 017        | 0.5              |
| 31       | Cakes                                | Other foods manufacturing                                  | 021        | 1                |
| 32       | Fresh milk                           | Liquid mild and dairy products manufacturing               | 019        | 1                |
| 33       | Milk powder                          | Liquid mild and dairy products manufacturing               | 019        | 1                |
| 34       | Yoghurt                              | Liquid mild and dairy products manufacturing               | 019        | 1                |
| 35       | Other diary products                 | Liquid mild and dairy products manufacturing               | 019        | 1                |
| 36       | Other food                           | Other foods manufacturing                                  | 021        | 1                |
| 37<br>38 | Food processing fees Dining out      | Household services Catering                                | 124<br>110 | 1                |
| 39       | Clothes                              | Leather, fur, feather(down) and its products manufacturing | 031        | 0.5              |
| 40       | Clothes                              | Textile wearing apparel, footwear and caps manufacturing   | 030        | 0.5              |
| 41       | Clothing materials                   | Textile products manufacturing                             | 028        | 0.25             |
| 42       | Clothing materials                   | Spinning and weaving of hemp and tiffany                   | 027        | 0.25             |



| No. | Consumption item               | Industry   | Code | Allocation rate1 |
|-----|--------------------------------|--|------|------------------|
| 43  | Clothing materials             | Spinning and weaving, dyeing and finishing of wool                     | 026  | 0.25             |
| 44  | Clothing materials             | Spinning and weaving, printing and dyeing of cotton and chemical fiber | 025  | 0.25             |
| 45  | Shoes                          | Plastic manufacturing  | 049  | 0.2              |
| 46  | Shoes                          | Rubber manufacturing   | 048  | 0.2              |
| 47  | Shoes                          | Leather, fur, feather(down) and its products manufacturing             | 031  | 0.4              |
| 48  | Shoes                          | Textile wearing apparel, footwear and caps manufacturing               | 030  | 0.2              |
| 49  | Other Clothing articles        | Plastic manufacturing  | 049  | 0.2              |
| 50  | Other Clothing articles        | Knitted fabric and its products manufacturing                          | 029  | 0.2              |
| 51  | Other Clothing articles        | Textile products manufacturing   | 028  | 0.2              |
| 52  | Other Clothing articles        | Textile wearing apparel, footwear and caps manufacturing               | 030  | 0.2              |
| 53  | Other Clothing articles        | Leather, fur, feather(down) and its products manufacturing             | 031  | 0.2              |
| 54  | Clothes processing fees        | Other services   | 125  | 0.5              |
| 55  | Clothes processing fees        | Household services   | 124  | 0.5              |
| 56  | Furniture                      | Furniture manufacturing  | 033  | 1                |
| 57  | Household facilities           | Household electric and non-electric appliances manufacturing           | 080  | 1                |
| 58  | soft furnishings               | Other electric machinery and equipment manufacturing                   | 081  | 0.25             |
| 59  | soft furnishings               | Textile products manufacturing   | 028  | 0.25             |
| 60  | soft furnishings               | Artwork manufacturing and other manufacturing                          | 090  | 0.5              |
| 61  | Bedding articles               | Textile products manufacturing   | 028  | 1                |
| 62  | Household groceries            | Metal products manufacturing   | 063  | 0.2              |
| 63  | Household groceries            | Glass and its products manufacturing                                   | 053  | 0.1              |
| 64  | Household groceries            | Paper and paper products manufacturing                                 | 034  | 0.1              |
| 65  | Household groceries            | Manufacturing of chemical products for daily use                       | 045  | 0.1              |
| 66  | Household groceries            | Pottery and Porcelain manufacturing                                    | 054  | 0.1              |
| 67  | Household groceries            | Rubber manufacturing   | 048  | 0.1              |
| 68  | Household groceries            | Plastic manufacturing  | 049  | 0.1              |
| 69  | Household groceries            | Artwork manufacturing and other manufacturing                          | 090  | 0.2              |
| 70  | Furniture materials            | Furniture manufacturing  | 033  | 1                |
| 71  | Household services             | Household services   | 124  | 1                |
| 72  | Processing the repair services | Other services   | 125  | 1                |
| 73  | Medical appliances             | Household electric and non-electric appliances manufacturing           | 080  | 1                |
| 74  | Healthcare appliances          | Household electric and non-electric appliances manufacturing           | 080  | 1                |
| 75  | Medicine                       | Medicine manufacturing   | 046  | 1                |
| 76  | Nourishing health products     | Other foods manufacturing  | 021  | 1                |
| 77  | Medical fees                   | Health   | 127  | 1                |



| No. | Consumption item                         | Industry   | Code | Allocation rate1 |
|-----|--|--|------|------------------|
| 78  | Other medical and healthcare expenses    | Sports activities  | 133  | 0.5              |
| 79  | Other medical and healthcare expenses    | Artwork manufacturing and other manufacturing                        | 090  | 0.5              |
| 80  | Motorcycles                              | Other transportation equipment manufacturing                         | 076  | 1                |
| 81  | Scooters                                 | Other transportation equipment manufacturing                         | 076  | 1                |
| 82  | Cars                                     | Automobiles manufacturing  | 074  | 1                |
| 83  | Other vehicles                           | Other transportation equipment manufacturing                         | 076  | 1                |
| 84  | Vehicle Fuel                             | Processing of petroleum and nuclear fuel                             | 037  | 1                |
| 85  | Vehicle parts                            | Other transportation equipment manufacturing                         | 076  | 1                |
| 86  | Other vehicle expenses                   | Other transportation equipment manufacturing                         | 076  | 1                |
| 87  | Vehicle repair fees                      | Other services   | 125  | 1                |
| 88  | Taxes and fees for car use               | Public management and social organizations                           | 135  | 1                |
| 89  | Taxes and fees for use of other vehicles | Public management and social organizations                           | 135  | 1                |
| 90  | Plane                                    | Air Transportation   | 100  | 1                |
| 91  | Railway                                  | Railway transportation   | 096  | 1                |
| 92  | Long-distance bus                        | Road Transportation  | 097  | 1                |
| 93  | In-town public traffic                   | Urban public traffic   | 098  | 1                |
| 94  | Taxi                                     | Urban public traffic   | 098  | 1                |
| 95  | Other traffic fees                       | Water transportation   | 099  | 1                |
| 96  | Communication appliances                 | Manufacture of communication equipment                               | 082  | 1                |
| 97  | Telecom fees                             | Telecom and other information transmission services                  | 105  | 1                |
| 98  | Post fees                                | Post   | 104  | 1                |
| 99  | Other communication fees                 | Telecom and other information transmission services                  | 105  | 1                |
| 100 | Color TVs                                | Manufacture of household audiovisual apparatus                       | 086  | 1                |
| 101 | Computers                                | Computer manufacturing   | 084  | 1                |
| 102 | Audio systems                            | Manufacture of household audiovisual apparatus                       | 086  | 1                |
| 103 | Video cameras                            | Manufacture of household audiovisual apparatus                       | 086  | 1                |
| 104 | Cameras                                  | Manufacture of machinery for cultural activity and office work       | 089  | 1                |
| 105 | Pianos                                   | Manufacture of articles for culture, education and sports activities | 036  | 1                |
| 106 | Other high-end instruments               | Manufacture of articles for culture, education and sports activities | 036  | 1                |
| 107 | Fitness appliances                       | Manufacture of articles for culture, education and sports activities | 036  | 1                |
| 108 | Electronic dictionaries                  | Other electronic equipment manufacturing                             | 087  | 1                |
| 109 | Video-audio products and software        | Broadcasting, movies, televisions and audiovisual activities         | 131  | 0.4              |
| 110 | Video-audio products and software        | Software   | 107  | 0.3              |
| 111 | Video-audio products and software        | Journalism and publishing  | 130  | 0.3              |
| 112 | Sports articles                          | Manufacture of articles for culture, education and sports activities | 036  | 1                |



| No. | Consumption item                          | Industry   | Code | Allocation rate1 |
|-----|---|--|------|------------------|
| 113 | Books, newspaper and magazines            | Journalism and publishing  | 130  | 1                |
| 114 | Paper and stationery                      | Manufacture of articles for culture, education and sports activities                   | 036  | 1                |
| 115 | Other cultural and recreation articles    | Other electronic equipment manufacturing   | 087  | 0.9              |
| 116 | Other cultural and recreation articles    | Manufacture of articles for culture, education and sports activities                   | 036  | 0.1              |
| 117 | Visiting and travelling                   | Tourism  | 116  | 1                |
| 118 | Fitness activities                        | Sports activities  | 133  | 1                |
| 119 | Group travelling                          | Tourism  | 116  | 1                |
| 120 | Other cultural and recreation activities  | Broadcasting, movies, televisions and audiovisual activities                           | 131  | 0.25             |
| 121 | Other cultural and recreation activities  | Cultural and art activities  | 132  | 0.25             |
| 122 | Other cultural and recreation activities  | Entertainment  | 134  | 0.5              |
| 123 | Cultural and recreation appliances repair | Computer services  | 106  | 0.5              |
| 124 | Cultural and recreation appliances repair | Other services   | 125  | 0.5              |
| 125 | Textbooks and reference books             | Journalism and publishing  | 130  | 1                |
| 126 | Education software                        | Software   | 107  | 0.5              |
| 127 | Education software                        | Journalism and publishing  | 130  | 0.5              |
| 128 | Other textbooks                           | Journalism and publishing  | 130  | 1                |
| 129 | Education fees                            | Education  | 126  | 1                |
| 130 | House rents                               | Real estate  | 113  | 1                |
| 131 | House decoration expenses                 | Construction   | 095  | 1                |
| 132 | Construction materials for repairing      | Glass and its products manufacturing   | 053  | 0.2              |
| 133 | Construction materials for repairing      | Processing of timbers and manufacture of wood, bamboo, rattan, palm and straw products | 032  | 0.2              |
| 134 | Construction materials for repairing      | Metal products manufacturing   | 063  | 0.2              |
| 135 | Construction materials for repairing      | Cement and plaster products manufacturing  | 051  | 0.2              |
| 136 | Construction materials for repairing      | Brick, stone and other building materials manufacturing                                | 052  | 0.2              |
| 137 | Other residence expenses                  | Real estate  | 113  | 1                |
| 138 | Water                                     | Production and distribution of water   | 094  | 1                |
| 139 | Electricity                               | Production and supply of electric power and heat power                                 | 092  | 1                |
| 140 | Coal                                      | Artwork manufacturing and other manufacturing  | 090  | 0.5              |



| No. | Consumption item                 | Industry   | Code | Allocation rate1 |
|-----|----------------------------------|--|------|------------------|
| 141 | Coal                             | Mining and washing of coal                                   | 006  | 0.5              |
| 142 | Filled liquefied petroleum gas   | Processing of petroleum and nuclear fuel                     | 037  | 1                |
| 143 | Pipeline liquefied petroleum gas | Production and distribution of gas                           | 093  | 1                |
| 144 | Pipeline coal gas                | Production and distribution of gas                           | 093  | 1                |
| 145 | Pipeline natural gas             | Production and distribution of gas                           | 093  | 1                |
| 146 | Other fuel                       | Alcohol and wine manufacturing                               | 022  | 0.2              |
| 147 | Other fuel                       | Processing of petroleum and nuclear fuel                     | 037  | 0.8              |
| 148 | Heating                          | Production and supply of electric power and heat power       | 092  | 1                |
| 149 | Other relevant expenses          | Production and distribution of gas                           | 093  | 0.25             |
| 150 | Other relevant expenses          | Processing of petroleum and nuclear fuel                     | 037  | 0.25             |
| 151 | Other relevant expenses          | Production and supply of electric power and heat power       | 092  | 0.25             |
| 152 | Other relevant expenses          | Production and distribution of water                         | 094  | 0.25             |
| 153 | Residence services               | Real estate  | 113  | 1                |
| 154 | Gold, silver and jewelleries     | Artwork manufacturing and other manufacturing                | 090  | 1                |
| 155 | Watches                          | Manufacture of measuring instruments                         | 088  | 1                |
| 156 | Haircut and beauty appliances    | Household electric and non-electric appliances manufacturing | 080  | 1                |
| 157 | Cosmetics                        | Manufacturing of chemical products for daily use             | 045  | 1                |
| 158 | Other goods                      | Artwork manufacturing and other manufacturing                | 090  | 1                |
| 159 | Hotel expenses                   | Hoteling   | 109  | 1                |
| 160 | Haircut and bathing expenses     | Household services   | 124  | 1                |
| 161 | Beauty expenses                  | Household services   | 124  | 1                |
| 162 | Other services                   | Household services   | 124  | 1                |

Note: 1.Allocation rate represent the portion of the consumption amount allocated to the specific industry.2 For the industries whose input(output) is broken down due to different applicable rates of the products(see Appendix 2), the consumption amount is also broken down where necessary.

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