

TABLE OF CONTENTS

PREFACE	vii
ABBREVIATIONS	xv

PART I. THE SETTING

I	THE ISSUES	3
II	THE IMPERIAL GOVERNMENT, 1762-1774	25
	THE POLITICAL LEADERSHIP	25
	SENATE AND COLLEGES	30
	GOVERNORS AND VOEVODAS	39
	LOCAL GOVERNMENT	49
III	THE IMPERIAL GOVERNMENT, 1774-1796	57
	THE NEW POLITICAL LEADERSHIP	57
	GOVERNOR GENERAL AND GOVERNOR	67
	THE PROCURACY	75
	LOCAL SOCIETY AND THE REFORM	79

PART II. THE POLICE

I	POLICE ORGANIZATION	85
	CENTRAL AGENCIES	85
	LOCAL AGENCIES	91
	POLICE FORCES	98
II	THE JURISDICTION OF THE POLICE	102
	THE POLITICAL POLICE	105
	GENERAL ADMINISTRATION	115
III	THE POWERS OF THE POLICE	123
	DENUNCIATIONS AND PASSPORTS	123
	POWERS OF EXECUTIVE POLICE	128
	SUMMARY POWERS	132
	REMEDIES	137

PART III. THE JUDICIARY

I	JUDICIAL ORGANIZATION	145
	CENTRAL AGENCIES	145
	LOCAL AGENCIES AND THE REFORM	152
	THE NEW GUBERNIA JUDICIARY	157

II	JUDICIAL PROCEDURE	166
	IN THE LOWER COURTS	166
	APPELLATE PROCEDURE	171
	THE APPELLATE JURISDICTION OF THE SENATE	175
III	PUNISHMENTS	184
	THE DEATH PENALTY	186
	CORPORAL PUNISHMENT	189
	BANISHMENT	192
	OTHER PENALTIES	196
PART IV. FINANCIAL ADMINISTRATION		
I	FINANCIAL AGENCIES	203
	CENTRAL AGENCIES	203
	LOCAL AGENCIES	209
	THE REFORM	215
II	THE EXPENDITURE BUDGET	224
	THE THREE BUDGETS	224
	BUDGETARY PROCEDURE: THE CIVILIAN BUDGET	232
	THE MILITARY BUDGET	237
III	THE REVENUE BUDGET	243
	PREPARATION	243
	MAJOR SOURCES OF REVENUE	249
	FINANCING THE DEFICIT	257
PART V. THE ADMINISTRATION OF THE BORDERLANDS		
I	INTRODUCTION	265
II	THE EASTERN BORDERLANDS	275
	SIBERIA	275
	THE ORENBURG TERRITORY	281
III	THE SOUTHERN BORDERLANDS	289
	THE SOUTHEAST	289
	NEW RUSSIA AND THE CRIMEA	297
	LITTLE RUSSIA	304
IV	THE WESTERN BORDERLANDS	314
	BIELORUSSIA	314
	THE BALTIC PROVINCES	323
	THE ANNEXATIONS OF 1793-1795	332

CONTENTS	xiii
CONCLUSION	341
APPENDICES	353
GLOSSARY	367
BIBLIOGRAPHY	369
INDEX	403

